

Message Text

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TO SECSTATE WASHDC PRIORITY 1658
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C O N F I D E N T I A L FREETOWN 1853

C O R R E C T E D C O P Y (TEXT)

CORRECTED COPY

E.O. 11652: GDS

TAGS: PGOV PINT SL

SUBJECT: ONE PARTY STATE MOVES NEARER: NEW CONSTITUTION COMING?

1. SL PARLIAMENT JULY 31 UNANIMOUSLY APPROVED PRIVATE MEMBER'S MOTION SUBMITTED BY BACKBENCHER WILLIAM CONTEH (BOMBALI SOUTHEAST) RESOLVING THAT HOUSE "AGREES TO IMPLEMENT WISHES OF PEOPLE OF SL TO TRANSFORM THIS COUNTRY INTO ONE PARTY STATE AND FOR THIS PURPOSE CALLS UPON GOVT TO INTRUDUCE A NEW ONE PARTY REPUBLICAN CONSTITUTION FOR SL UNDER SEC 42 OF 1971 CONSTITUTION."

2. PRIVATE MEMBER'S MOTION RECEIVED FULL SUPPORT OF GOVT SPOKESMEN DURING ENSUING DEBATE AND VOTE, WITH CONSIDERABLE SENTIMENT EXPRESSED THAT ONE PARTY STATE IS PROPER, APPROPRIATE AND MORE EFFECTIVE FORM OF GOVT FOR DEVELOPING COUNTRY AND THAT EXAMPLES OF AFTERMATH OF ELECTIONS IN WESTERN COUNTRIES SHOULD, IN WORDS VICE PRSSIDENT S.I. KOROMA, PERMIT ONE
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"BE FULLY CONVINCED OF EVILS OF MULTI-PARTY SYSTEM

OF GOVERNMENT." PARLIAMENTARIANS WERE QUICK AND EAGER TO BOARD ONE-PARTY BANDWAGON.

3. WHAT WILL FOLLOW NEXT IN TERMS MECHANICS OR ACTIONS IS AT THIS POINT UNCLEAR. GOVERNMENT INFORMATION SERVICE REPORTAGE HAS CONSISTENTLY STATED THAT MOTION CALLS FOR INTRODUCTION OF NEW CONSTITUTION THROUGH "REFERENDUM." EMBASSY INFORMED BY MEMBER DIPLOMATIC CORPS THAT ATTORNEY GENERAL TOLD HIM THAT GOVT PLANS PRESENT BILL PROBABLY IN LATE AUGUST AUTHORIZING A NEW CONSTITUTION WHICH WOULD BE RATIFIED BY A REFERENDUM, PROBABLY BY EARLY NOVEMBER.

4. PRESENT CONSTITUTION DOES NOT, HOWEVER, PERMIT ALTERATION BE CARRIED OUT LEGALLY IN THIS MANNER. SECTION 42 OF 1971 CONSTITUTION, WHICH CITED IN MOTION, DOES NOT COVER SUBJECT OF POSSIBLE REFERENDUM BUT MERELY PROVIDES THAT THE POWER OF PARLIAMENT TO MAKE LAWS SHALL BE EXERCISED BY BILLS PASSED BY PARLIAMENT AND SIGNED BY PRESIDENT AND THAT A BILL SHALL NOT BECOME LAW UNLESS DULY PASSED AND SIGNED IN ACCORDANCE WITH CONSTITUTION. ONLY AMENDATORY AUTHORITY OF PRESENT CONSTITUTION IS SEC 34 WHICH PERMITS PARLIAMENT TO ALTER ANY PROVISION OF CONSTITUTION PROVIDED THAT ANY ALTERATION OF CERTAIN "ENTRENCHED CLAUSES," INCLUDING AMENDATORY ARTICLE ITSELF, SHALL NOT BE SUBMITTED TO PRESIDENT FOR SIGNATURE UNLESS "THE BILL HAS BEEN PASSED BY PARLIAMENT IN TWO SUCCESSIVE SESSIONS THERE HAVING BEEN A DISSOLUTION OF PARLIAMENT BETWEEN THE FIRST AND SECOND OF THOSE SESSIONS." SEC 34 FURTHER PROVIDES THAT AMENDMENT BILLS ON "ENTRENCHED CLAUSES" MUST BE CARRIED BY TWO-THIRDS AFFIRMATIVE VOTE OF ALL MEMBERS IN BOTH CASES.

5. GOVERNMENT'S RELUCTANCE FOLLOW NORMAL AMENDATORY PROCEDURE IS CLEARLY BASED ON DISTASTE FOR DISSOLUTION OF PARLIAMENT AND SUBSEQUENT ELECTION WHICH, BY PRESENT CONSTITUTIONAL PROVISIONS, REQUIRED FOR LEGAL AMENDMENT.

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MENT OF "ENTRENCHED CLAUSES," OTHERS OF WHICH PROVIDES FOR FREEDOM OF ASSEMBLY AND ASSOCIATION (SEC 12) AND FREEDOM OF EXPRESSION (SEC 11). SINCE SIERRA LEONE ALREADY A DE FACTO ONE PARTY STATE WITH ALL PEOPLES CONGRESS (APC) GOVERNMENT HOLDING ALL PARLIAMENTARY SEATS, RELUCTANCE NOT BASED ON POSSIBLE THREAT OF OPPOSITE VICTORY, SINCE THERE IS NONE. MORE LIKELY APC LEADERSHIP RELUCTANT

UNLEASH DIVISIVE AND COMPETITIVE INFLUENCES WITHIN
PARTY WHICH SCRAMBLE FOR SEATS AMONG AMBITIOUS LOCAL
POLITICIANS WOULD STIMULATE.

6. COMMENT: MOVE HAS CONFUSED AND CONCERNED EVEN SOME
MEMBERS OF CABINET WHO HAVE READ AND UNDERSTAND
CONSTITUTION. OUTCOME ANY REFERENDUM BY NO MEANS
CLEAR. SOME PERCEPTIVE OBSERVERS BELIEVE OPPOSITION TO IDEA
LOCALLY SO STRONG THAT, IF REFERENDUM TAKEN BY
SECRET BALLOT, GOVERNMENT MIGHT BE DEFEATED.
EMBASSY DOUBTS GOSL NAIVE ENOUGH TO LET THAT
HAPPEN. ONE THING IS SURE, ONE-PARTY STATE HERE ALMOST
CERTAINLY IN THE CARDS, WHETHER LEGALLY OR OTHERWISE.
END COMMENT.
SAMUELS

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